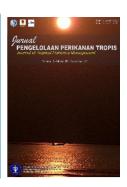


## **Jurnal Pengelolaan Perikanan Tropis**

Journal Of Tropical Fisheries Management

Website Journal: http://journal.ipb.ac.id/jurnalppt ISSN-p: 2598-8603 ISSN-e: 2614-8641



# Sustainability Strategy for Small-Scale Fisheries Management: Case Study in Semarang City Coastal, Indonesia

(Strategi Keberlanjutan Pengelolaan Perikanan Skala Kecil: Studi Kasus di Pesisir Kota Semarang, Indonesia)

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#### INFO ARTIKEL

#### **Article History**

Recevied: 2 Maret 2021 Accepted: 14 September 2021

#### **Keywords:**

small-scale fisheries, strategy, sustainable fisheries management

#### Kata Kunci:

perikanan skala kecil, strategi, pengelolaan perikanan berkelanjutan

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#### **ABSTRACT**

Small-scale fisheries in Semarang City have complex problems. In the existing condition, overcapacity and over-exploited have occurred. At the level of sustainability, each aspect of management (environment, fish resources, facilities and technology, socioeconomic, institutional and governance) is a challenge to achieve sustainable fisheries management in Semarang City. This study aims to formulate a sustainability strategy for small-scale fisheries management in Semarang City. The sustainability strategies for small-scale fisheries management in Semarang City that can be formulated are: (1) increasing efforts to conserve fish resources and ecosystems; (2) increasing the income and welfare of fishermen and poverty alleviation; (3) increase the productivity of capture fisheries; (4) improve law enforcement/fisheries regulations.

### **ABSTRAK**

Perikanan skala kecil di Kota Semarang memiliki permasalahan yang kompleks. Pada kondisi yang ada telah terjadi kelebihan kapasitas penangkapan dan tangkap lebih. Pada tataran keberlanjutan, setiap aspek pengelolaan (lingkungan, sumberdaya ikan, sarana dan teknologi, sosial ekonomi, serta tata kelola dan kelembagaan) merupakan tantangan untuk mencapai pengelolaan perikanan berkelanjutan di Kota Semarang. Penelitian ini bertujuan untuk merumuskan strategi keberlanjutan pengelolaan perikanan skala kecil di Kota Semarang. Strategi keberlanjutan pengelolaan perikanan skala kecil di Kota Semarang yang dapat dirumuskan adalah: (1) meningkatkan upaya pelestarian/konservasi sumberdaya ikan dan ekosistem; (2) meningkatkan pendapatan dan kesejahteraan nelayan serta pengentasan kemiskinan; (3) meningkatkan produktivitas perikanan tangkap; (4) meningkatkan penegakan hukum/regulasi perikanan.

#### INTRODUCTION

The purpose of collecting exploited fish stock data is to develop credible stock valuations. Sufficient information, allows for an evaluation of management strategies for stocks, provides guidance on future management decisions. However, due to lack of data, many fisheries management agencies have difficulty evaluating management strategies (Ives and Scandol 2012). A number of alternative management strategies, including the use of fishing gear with more

selective measures and total effort were evaluated for their impact on the sustainability of fish stocks, economic benefits and biological resilience as discussed by Ives *et al.* (2013).

Small-scale fisheries in Semarang City have complex problems. The development of the number of fishermen who do fishing business with the use of increased effort and overcapacity has occurred and the production of catches that tends to decrease and indicates overexploited. This condition is coupled with the level of

sustainability of each aspect of management tecnology, sosioeconomic and institutional and governance) built from leverage attributes on the sustainability dimension is a challenge in small-scale fisheries management in Semarang City going forward. By knowing the status of fisheries resources and the status of sustainability in the existing conditions, making it a challenge to realize sustainable fisheries management in Semarang City.

The laws and regulations that govern and influence the conditions of small scale fisheries in Semarang City will determine the direction of the policy going forward. This policy direction is a need or future program plan for small scale fisheries management in Semarang City. For this reason, the formulation of sustainability strategies for small-scale fisheries management in Semarang City is very important. The fisheries management strategy should be accepted by all stakeholders as argued by Mardle et al. (2004). The "grand strategy" approach is useful in fisheries management (Bailey 2015). This is used to evaluate the usefulness of fisheries management from the five recommended principles, namely: (1) begins with a goal; (2) ecological approach; (3) the importance of tactics; (4) using practical solutions and (5) the importance of integration. This study aims to formulate a sustainability

(environment, fish resources, facilities and strategy for small-scale fisheries management in Semarang City.

#### RESEARCH METHODS

### Time and Study Site

The study was conducted for 4 months, October 2020 to January 2021. The study site in the coastal waters of Semarang City, Central Java Province, which is part of the North Coast of Central Java and also part of the Fisheries Management Area 712.

#### **Data Collection**

The data used in this study are primary and secondary data. Primary data were obtained from survey, interviews and questionnaires. Primary data collection is intended to determine the real conditions in the field. While secondary data as a support is obtained from the results of literature studies, documentation or reports. Secondary data used include statistics on capture fisheries for the last ten years available (2010-2019); study and Regional Regulation on Zoning Plan for Coastal Areas and Small Islands (RZWP3K) of Central Java Province; regulatory documents; as well as other related research report.

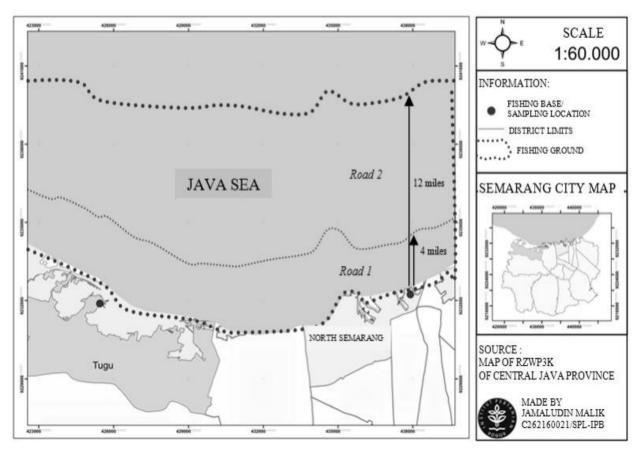


Figure 1. Map of study location

#### **Data Analyses**

Fisheries management is inseparable from 3 aspects, namely aspects of fish resources and its ecosystem, socio-economic aspects of the community in the utilization of fisheries resources and aspects of fisheries policy as stated by Charles (2001). The analysis of the sustainability strategy of small-scale fisheries management in this study was carried out by integrating the status of resources and status of management in the existing conditions (objective 1), optimization of resource utilization (objective 2) and strategic fisheries management policies (objective 3). The result is a formulation of a small-scale sustainability management strategy which is a general objective in this study.

### RESULTS AND DISCUSSION

Existing conditions contained in small-scale fisheries in Semarang City is an obstacle that must be overcome in the management of small-scale fisheries. Various optimization efforts must be made to overcome the existing conditions so that small-scale fisheries management in Semarang City can be sustainable. On the environmental aspect, the existing conditions that occur with coastal damage in the form of abrasion, rob and mangrove ecosystem damage, the optimization efforts that can be done to overcome the damage to the beach are:

- 1. Making the structure of coastal protective buildings as a hard solution, such as a breakwater, sea wall and groynes. These coastal protective structures can be installed in areas affected by coastal abrasion/erosion.
- 2. Using non-structural coastal protectors as soft solutions, such as planting mangroves in locations where mangrove ecosystems have been damaged for rehabilitation. Mangrove rehabilitation has a function as a protector of the beach and maintain the balance of coastal ecosystems to stay healthy. The ecosystem approach is the management of ecosystems and natural habitats for ecological sustainability, as well as the link between fulfilling human wellbeing and the health of environmental resources (Susilowatí 2013; Kenny et al. 2017). Consideration of ecosystems in fisheries management encourages the use of ecosystem indicators (Probst and Stelzenmuller 2015). Many fisheries managers use the amount of fish produced as an indicator of ecosystem health (Berkes et al. 2001). Management of fisheries with ecosystem approach an sustainability marine guarantees the of

- ecosystems and fisheries activities including the indirect effects of catches on the entire ecosystem (Link 2010).
- 3. Installation of pump housings to overcome the problem of tidal inundation that commonly occurs around coastal areas and settlements.

The condition of the degradation of fish resources in Semarang City Coastal is mostly caused by: (1) the status of the resource that has experienced overfishing; (2) high fishing pressure due to overcapacity; (3) stacking of fishing lanes on line 1 (0-4 miles); (4) the existence of Arad's operation as a capture that is not environmentally friendly. Optimization efforts undertaken to overcome the problem of damage to fish resources are:

- 1. Limitation of effort due to overcapacity, according to the solution offered by Berkes *et al.* (2001); Pomeroy (2011); Suman *et al.* (2018) by: (a) Prioritization of reductions carried out on capture units that are not environmentally friendly; (b) The transfer of fishing gear that is not environmentally friendly is replaced by fishing gear that is more environmentally friendly (more selective); (c) Permit for capture business (SIUP and SIPI) is limited; (d) Transfer of further fishing ground; (e) Transfer of fishing activities or livelihoods.
- 2. Temporarily closing the capture area on line 1 (0-4 miles).
- 3. The operation of fishing gear that is not environmentally friendly is carried out by a moratorium, where for 3 months each year a ban is placed on operations to provide opportunities for fish resources to recover. Besides that, mesh size regulation can also be applied, which is the use of minimum mesh size (2 inch).

In the aspect of facilities and technology, the existing condition is that the size of the ship used is below 5 GT and does not use fishing aids. In order to obtain optimal results, the optimization efforts undertaken related to improving aspects of this facility and technology are:

- 1. Increasing the ability of the fleet and fishing gear. The fishing fleet which was originally small in size (under 5 GT), must be increased to a larger size (10-30 GT) in order to reach a wider capture area, have a greater cruising range (up to the offshore area), operating time longer so you will get more catches.
- 2. Use of fishing aids. Fishing operations using fishing aids will get more effective and efficient results (Nurani *et al.* 2014).

3. The use of more modern capture technology, such as: global positioning system (GPS), sonar, oceanographic satellite, echo sounder, fish finder and net recorder.

In the socio-economic aspect, the main obstacle that occurs in existing conditions is the lack of fishermen's income. To overcome the minimum income of fishermen who have an impact on poverty, optimization efforts that can be made so that fishermen's income increases and poverty can be alleviated are:

- 1. Adapt climate change to help get fishermen out of poverty.
- 2. Play an important role of women fishermen in small scale fisheries. They can play a role in fish processing and marketing activities; prepare supplies for fishing; making and repairing nets and other fishing gear; as happened in Britain (Frangoudes 2013), in Spain and Portugal (Frangoudes 2011); participate in group decision making (KUB) and fishing businesses, as happened in Northern Norway (Gerrard 2016).
- 3. Creating new/alternative livelihoods, including: cultivating green shellfish and milkfish; fishery product processing; processed fish traders; culinary sellers of fish cuisine; service provider for the repair and manufacture of nets/fishing gear, shipbuilding and machinery.
- 4. Activities that can provide added value. Marketing of fish catches and processed small-scale fishery products can provide added value to be more effective and innovative in the market through promotional activities in collaboration with scientists, local governments and industry, such as: fish bazaar and fisheries product exhibition as argeued by Pascual-Fernandez *et al.* (2019).

In the institutional and governance aspects, the constraints that occur in the existing conditions are that fisheries regulations have not been effective and institutional mechanisms have not been optimal. Optimization efforts that can be done to overcome the existing obstacles in the institutional and governance aspects are:

- 1. Law enforcement (regulation) fisheries. Almost all small-scale fisheries need a different radical approach in the enforcement and compliance of rules (Berkes *et al.* 2001). Law enforcement can be improved through strengthening monitoring and supervision programs.
- 2. Better governance arrangements. Good smallscale fisheries governance requires transdisciplinary knowledge that integrates

knowledge from various academic disciplines of stakeholders (Jentoft and Chuenpagdee 2019).

The perspective of sustainability in the perspective of integration of environmental and fish resources (ecological), socio-economic and institutional aspects in fisheries management is very important (Charles 2001; Adrianto *et al.* 2005).

## Sustainability of Small Scale Fisheries Management

The sustainability of small-scale fisheries globally requires knowledge that integrates transdisciplinary. Transdisciplinary perspectives that combine ecosystem integrity, economic viability and social justice in fisheries management play an important role for the longterm sustainability and survival of fishing (Phillipson communities and Symes Kosamu 2014; Espinoza-Tenorio et al. 2015; Augustave 2019). Transdisciplinary thinking has integrated global been into sustainable **SDG** development (SDG) goals. is transformative call throughout the world to act and improve good environmental conditions and human well-being by 2030.

The goal of managing small-scale fisheries resources is directed at getting people to get safe food; fish can be seen as a source of protein (nutrition) to support human health and provide a environment; healthy opportunities employment/livelihoods; increased income, welfare and poverty alleviation; so it must be managed properly. Contribution of small-scale fisheries to food security and security; occupation and livelihoods; and poverty alleviation; making it important to link small-scale fisheries with other sustainable development (SDG) goals, specifically SDG 1: without poverty; SDG 2: zero hunger; SDG 8: decent work and economic growth (Mc Conney et al. 2014; de Mattos et al. 2017).

## Contribution of Small Scale Fisheries to Food Security and Safety

More than 120 million people worldwide depend directly on fishing and other fishery-related activities, including processing and trade (HLPE 2014). Of these, small-scale fisheries represent around 90%, with most of them located in developing countries, including Indonesia (FAO 2014). Small-scale fisheries contribute at least 25% of the world's catch (Pauly and Zeller 2016), and unlike large-scale fisheries, almost all of these

catches are for human consumption (World Bank et al. 2012). At the global level, increasing access to small-scale fisheries can be an important way to improve community food security, because most of the income in developing countries is used to meet food needs (Banerjee and Duflo 2007). The most recently available data, fish accounted for a significant amount of total protein available in many countries, as many as 21% in China, 23% in Japan, and 14% in Norway (FAO 2016).

Fish caught in small-scale fisheries, in addition to being a source of protein (nutrition), can also be used as processed products that can provide a longer shelf life, so that it will guarantee the availability (security) of food. In addition it can also be processed in the form of fresh treatment that has been carried out weeding (removal of scales, stomach contents and gills) to eliminate the central contaminants, such as bacteria, viruses and protozoa (microbes) and maintained cleanliness and cold chain. Thus, fishery products will be produced in these small scale fisheries that meet sanitation and hygiene standards for food safety. The higher nutritional value of fish is recognized as an important aspect in building and maintaining food security, both at the local and national level (HLPE 2014; Isaacs 2016). The healthy ecosystems and sustainable use of fish resources are part of a sustainable food production system, as added by Foale et al. (2012). As such, small-scale fisheries important in contributing to food security and security (HLPE 2014).

## Contribution of Small Scale Fisheries to Work/Livelihoods

Small-scale fisheries with transdisciplinary knowledge that integrate various academic disciplines can contribute as a source of employment and income for coastal communities (Augustave 2019). Jobs or livelihoods intended are as cultivators, fishery product processors, fish collectors and fishery processed products, fish food culinary sellers, providers of fishing gear and workshop equipment, and other types of work related to the existence of small scale fisheries. This was confirmed by Mc Conney *et al.* (2014) who convey the importance of conservation and stewardship for small-scale fishermen to maintain their livelihoods and create new opportunities as alternatives without eroding the ecological basis.

## Contribution of Small Scale Fisheries to Poverty Alleviation

Fisheries management that only focuses on resources, will result in marginalization of poor

people which can cause problems in coastal communities (Muallil et al. 2013). Poverty is not only a matter of economic income, but a multidimensional phenomenon (Agarwala 2014). Understanding the motivation and behavior of fishermen is fundamental to managing the longterm sustainability of small-scale fisheries. However, the behavior and choices of fishermen are usually complex and consist of a series of economic, social and cultural considerations (Coulthard 2012). The social welfare approach as solution to broaden and deepen understanding of how values shape the behavior of small-scale fishermen. Through the economy, activities on small scale fisheries are created that can provide added value so as to increase income and welfare. Through social culture; able to change bad habits that cause poverty in smallscale fisheries such as wasteful and consumptive. lazy, easily complacent and difficult to accept innovation; with community empowerment and assistance through programs that synergize between the government, fishermen, industry and other stakeholders.

## Sustainability Strategy for Small Scale Fisheries Management

The formulation of a small-scale fisheries management strategy in the City of Semarang is adjusted to the direction of the use of capture fisheries zones contained in Perda No. 13 of 2018 concerning Central Java Province RZWP3K 2018-2038. In Article 23 paragraph 3 of RZWP3K Regional Regulation it is explained that the direction for capture fisheries zones can be made by:

- 1. Utilize fish resources sustainably.
- 2. Carry out revitalization of productive and environmentally friendly fishing gear to increase catch production.
- 3. Rationalization of fishing areas so that the right location and the right season and does not interfere with fish spawning areas.
- 4. Increasing the capacity of fishing vessels.
- 5. Improve the abilities and skills of small fishermen.
- 6. Improve fish auction management.
- 7. Implement post-capture cold chain technology to maintain the quality of the catch.

There are provisions in spatial use in capture fisheries zones as follows:

- a. Fishing activities must use environmentally friendly equipment.
- b. Fishing activities must consider protecting habitat and fish populations.

**Table 1.** Goals, policies, sustainability strategies, small-scale fisheries management programs

Objective	Policy	Sustainability Strategy	Program
1. To preserve fish resources	Conservation of fish resources	n (1) Increase efforts to preserve/conserve fish and ecosystem resources	<ul><li>a) Limitation of fishing gear that is not environmentally friendly</li><li>b) Temporary area closure on line 1 (0-4 miles)</li><li>c) Mangrove planting</li></ul>
	2) Optimization of fisheries institutions and governance	(2) Improve law enforcement/fisheries regulations	a) Monitoring and supervision by fisheries supervisors
2. To increase the income and welfare of fishermen	3) Increased income and welfare of fishermen	(3) Increasing income and welfare of fishermen and poverty alleviation	<ul> <li>a) Adaptation to climate change</li> <li>b) Empowering fishermen and women /wives of fishermen</li> <li>c) Availability of new / alternative livelihoods</li> </ul>
		(4) Increasing fisheries productivity	<ul><li>a) Increasing the capability of the fleet and fishing gear</li><li>b) Transfer of capture area</li></ul>

The formulation of sustainability strategies for small-scale fisheries management starts from determining management objectives, determining policies and formulating management strategies. objectives of small-scale fisheries management are: 1) to preserve fish resources; 2) to increase the income and welfare of fishermen. To achieve this goal, policies that can be applied: (1) preservation of fish resources; (2) increase in income and welfare of fishermen; (3) optimization of fisheries institutions and governance. In determining the fish resources preservation policy, the sustainable management strategy that can be formulated is to increase efforts to conserve fish resources and the ecosystem. In determining the policies to increase fishermen's income and welfare, the sustainability management strategies are: (a) increasing the income and welfare of fishermen and poverty alleviation; (b) increase the fisheries capture productivity of enhancing the capability of the fleet and fishing gear and the transfer of fishing ground. In determining the policy for institutional and optimization fisheries governance, strategy for the sustainability of its management is to improve law enforcement/fisheries regulation.

To facilitate the understanding and implementation of policies and strategies for sustainability in small-scale fisheries management in Semarang City, the following are presented the objectives, policies, sustainability strategies and small-scale fisheries management programs (Table 1).

### **CONCLUSION**

The formulation of sustainability strategies for small-scale fisheries management in Semarang City are: (1) Increasing efforts to preserve/

conserve fish resources and ecosystems; (2) Increasing the income and welfare of fishermen and poverty alleviation; (3) Increasing the productivity of capture fisheries; (4) Improve law enforcement/fisheries regulations.

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